

Agriculture Joint Sector Review Backward-Looking Summary

September 2012

As specified in the Terms of Reference for the FY2011/2012 Backward-Looking Joint Sector Review, the Agriculture JSR was organized on September 26th 2012 around the following objectives: (i) Key Progress on EDPRS Results and the Policy Matrix, (ii) Budget Execution including key relevant issues/challenges faced. It was considered a 'light' JSR given the preparations of the PSTA III and the EDPRS II.

Sector Progress: EDPRS Results and Policy Matrix

The World Bank, on behalf of the development partners (DPs) firstly congratulated the Ministry of Agriculture and Animal Resources (MINAGRI) on strong performance. MINAGRI thanked DPs for the participation in the Agriculture Sector Working Group (ASWG) and JSR. The EDPRS/CPAF indicators and policy actions had an impressive level of implementation in the financial year 2011-2012.

In the review of the achievements, 6 out of 6 EDPRS indicator targets were attained – yielding 6 green ratings. The CPAF indicator, *1.5.1 Proportion of land sustainably managed against soil erosion*, was given 92% which exceeded its target for FY 2011-2012 so it was rated green. The other CPAF indicators *1.5.3 Mineral Fertilizer used (MT)* and *1.5.5 Production of key food security crops (1,000 metric tons cereal equivalent)* achieved 46,000 MT of fertilizer used and 3,113 MT cereal equivalents, respectively.

In terms of Policy Actions (ANNEX I), the sector achieved 9 out of 10 within the financial year. The 1 policy that was partially achieved (this is considered 'not fully achieved' as defined by the TORs) was *'Develop and Endorse, with ASWG, an Irrigation Policy for Rwanda'*. The draft irrigation policy was presented on the 26th of June ASWG. Comments have been incorporated but the policy is to be finally approved in October 2012 following further stakeholder engagement. The other 9 policy actions were completed within the financial year. These Policy Actions were the following: i) Publication of a report on land consolidation progress evaluation (CPAF); ii) Endorsement and Validation with ASWG of a new methodology for estimating the proportion of land sustainably managed against soil erosion (CPAF); iii) Validate with ASWG an implementation plan for the operations of Water User Associations for Irrigation; iv) Endorse with ASWG and key stakeholders, a regulatory framework for fertilizer importers/wholesalers, dealers, retailers in Rwanda(CPAF); v) Publish and Endorse with ASWG, a review of the access to and the quality of public and private extension services; vi) Establish a functional secretariat to oversee the implementation of the Post-Harvest Handling and Storage Staple Strategy including a new baseline for post-harvest losses (CPAF); vii) Validate and Endorse, with the ASWG, a mid-term evaluation of MINAGRI's progress in the implementation of the Multi-Sectoral Strategy to Eliminate Malnutrition in Rwanda(CPAF); viii) . Develop and Endorse with ASWG, guidelines for monitoring the decentralization of the One Cow program and ix) Develop and Endorse with ASWG, a Poultry Strategy.

Budget Execution

MINAGRI presented its budget and some of its achievements in the sector. The total budget was executed at 120%, with the development and recurrent budget at 126% and 98%, respectively. The explanation for the apparent over-expenditure was primarily due to the lack of public resources for the actions required to meet the targets set for the sector. The Ministry explained that additional resources are given during the budget revision in January and even after this when additional resources become available. Additionally, MINECOFIN has had challenges with unpredictable resource flows to finance sector budgets, such as sector budget support.

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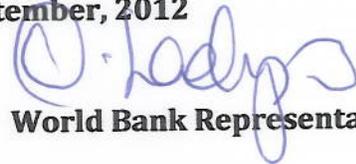
Recommendations in the OAG report, as referenced in the TORs, did not directly relate to the agriculture sector and therefore were not included in the Sector Performance Report (SPR) but it was agreed that going forward OAG report will be always included in the SPR although they will be refereeing to the year preceding the one under review.

Additionally, the Ministry presented a draft of the Common Framework for Engagement (CFE) for the Rwanda Rural Feeder Roads Program (RRFD). This related to some of the challenges that Ministry and DPs have faced in organizing and coordinating rural feeder roads investments across the country. The Minister tasked the rural roads sub working group of the ASWG to continue the discussion on the RRFD Program and the proposed CFE as this is going to be one of the major building blocks to advance the agribusiness aspirations that will be at the center of PSTA III.

Signed by co chairs of the JSR, Kigali 27th September, 2012



Minister of Agriculture and Animal Resources



World Bank Representative

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	Ratio				the access to and the quality of public and private extension services		was subsequently revised through the working group and finally approved by the ASWG in the June 28 th meeting.
1.5.5 Production of key food security crops (1,000 metric tons cereal equivalent)	2,996	3100	3,133 (G)	7. Establish a functional secretariat to oversee the implementation of the Post Harvest Handling and Storage Staple Strategy including a new baseline for post-harvest losses	Fully Achieved	The ASWG was notified of the setting up of the PHHS Secretariat on the February 2 nd meeting and approved the part to the policy action. The PHHS Losses analysis was presented in the 2 nd of February meeting additionally. Comments were incorporated and these baselines are utilized by MINAGRI	
				8. Validate and Endorse, with the ASWG, a mid-term evaluation of MINAGRI's progress in the implementation of the Multi-Sectoral Strategy to Eliminate Malnutrition in Rwanda	Fully Achieved	The NSEM action plan was presented by the EU in the 26 th of June ASWG meeting and approved	
				9. Develop and Endorse with ASWG, guidelines for monitoring the decentralization of the One Cow program	Fully Achieved	The guidelines were presented and subsequently approved on the 8 th of March ASWG.	
1.5.6 Percentage of livestock in intensive systems	51.8%	55%	60% (G)	10. Develop and Endorse with ASWG, a Poultry Strategy	Fully Achieved	The Poultry Strategy was presented at the 18 th of June ASWG, with the consultant making improvements to the document and subsequently the strategy was approved by stakeholders on the 28 th of June.	

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ANNEX I : EDPRS and CPAF performance for FY 2011-2012

EDPRS Strategic Objectives	Indicator	Performance Status			Public Policy Actions		
		Baseline 2009-2010 (Actual)	Target 2011-2012	Traffic light scoring	EDPRS Policy Action	Status	Brief progress
1.5 Increased Agri. Prod.	1.5.1 Proportion of land sustainably managed against soil erosion	80.9%	90%	92% (G)	1. Publish report on land consolidation progress evaluation	Fully Achieved	Report final version circulated in April, with final presentation with comment incorporated in June 28 th ASWG
					2. Endorse and Validate with ASWG a new methodology for estimating the proportion of land sustainably managed against soil erosion	Fully Achieved	The Methodology was presented in March 27 th ASWG and the improved/revised version presented in the May 2 nd ASWG. This was approved.
	1.5.2 Area of Marshland Developed for Agricultural Use (Ha.)	13,032	20,000	22,681 (G)	3. Validate with ASWG an implementation plan for the operations of Water User Associations for Irrigation	Fully Achieved	The Implementation plan was presented at the February 2 nd ASWG by the Taskforce on Irrigation & Mechanization and validated
					4. Develop and Endorse, with ASWG, an Irrigation Policy for Rwanda	Not Achieved	The Draft Irrigation Policy was presented on the 26 th of June ASWG. Comments have been incorporated and the Policy is to be finalized in September.
	1.5.3 Mineral Fertilizer used (MT)	27,906	47,600	46,000 (G)	5. Endorse with ASWG and key stakeholders, a regulatory framework for fertilizer importers/whole salers, dealers, retailers in Rwanda	Fully Achieved	The Fertilizer Framework was presented at the February 2 nd ASWG and the sub-working group agreed upon the formulation and then the framework was approved in the March 27 th ASWG.
1.5.4 Farm Households to Extension	1:2180	1:1200	1:839 (G)	6. Publish and Endorse with ASWG, a review of	Fully Achieved	The Analysis was presented in the 31 st May meeting and	

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